



**REPORT OF THE AUDITOR OF PUBLIC ACCOUNTS
AUDIT EXAMINATION OF THE
MADISON COUNTY SHERIFF**

Calendar Year 2000

**EDWARD B. HATCHETT, JR.
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EXECUTIVE SUMMARY

AUDIT EXAMINATION OF THE MADISON COUNTY SHERIFF

Calendar Year 2000

The Auditor of Public Accounts has completed the Madison County Sheriff's audit for calendar year ending December 31, 2000. We have issued an unqualified opinion on the financial statement taken as a whole. Based upon the audit work performed, the financial statement is presented fairly in all material respects.

Financial Condition:

Net Receipts of the Sheriff's Calendar Year 2000 Fee Account decreased by \$37,323 from the prior calendar year, resulting in excess fees of \$45,386 as of December 31, 2000. Revenues increased by \$84,735 from the prior year and disbursements increased by \$122,058.

Report Comment:

- Bids Should Be Obtained For All Expenditures In Excess Of \$20,000

Deposits:

The Sheriff's deposits were insured and collateralized by bank securities or bonds.

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EDWARD B. HATCHETT, JR.
AUDITOR OF PUBLIC ACCOUNTS

To the People of Kentucky

Honorable Paul E. Patton, Governor
T. Kevin Flanery, Secretary
Finance and Administration Cabinet
Dana Mayton, Secretary, Revenue Cabinet
Honorable Kent B. Clark, Madison County Judge/Executive
Honorable Cecil Cochran, Madison County Sheriff
Members of the Madison County Fiscal Court

Independent Auditor's Report

We have audited the accompanying statement of receipts, disbursements, and excess fees of the Sheriff of Madison County, Kentucky, for the year ended December 31, 2000. This financial statement is the responsibility of the Sheriff. Our responsibility is to express an opinion on this financial statement based on our audit.

We conducted our audit in accordance with generally accepted auditing standards, the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, and the Audit Guide for County Fee Officials issued by the Auditor of Public Accounts, Commonwealth of Kentucky. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statement. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As described in Note 1, the Sheriff's office prepares the financial statement on a prescribed basis of accounting that demonstrates compliance with the modified cash basis and laws of Kentucky, which is a comprehensive basis of accounting other than generally accepted accounting principles. Accordingly, the accompanying financial statement is not intended to present financial position and results of operations in conformity with generally accepted accounting principles.

In our opinion, the financial statement referred to above presents fairly, in all material respects, the receipts, disbursements, and excess fees of the Sheriff for the year ended December 31, 2000, in conformity with the basis of accounting described above.

To the People of Kentucky
Honorable Paul E. Patton, Governor
T. Kevin Flanery, Secretary
Finance and Administration Cabinet
Dana Mayton, Secretary, Revenue Cabinet
Honorable Kent B. Clark, Madison County Judge/Executive
Honorable Cecil Cochran, Madison County Sheriff
Members of the Madison County Fiscal Court

In accordance with Government Auditing Standards, we have also issued a report dated June 5, 2001, on our consideration of the Sheriff's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grants. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be read in conjunction with this report in considering the results of our audit.

Based on the results of our audit, we have presented the accompanying comment and recommendation, included herein, which discusses the following area of noncompliance:

- Bids Should Be Obtained For All Expenditures In Excess Of \$20,000

Respectfully submitted,

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Edward B. Hatchett, Jr.
Auditor of Public Accounts

Audit fieldwork completed -
June 5, 2001

MADISON COUNTY
 CECIL COCHRAN, SHERIFF
STATEMENT OF RECEIPTS, DISBURSEMENTS, AND EXCESS FEES

Calendar Year 2000

Receipts

| | |
|---------------------------------------|----------------------|
| State Grants | \$ 49,122 |
| State Fees For Services: | |
| Finance and Administration Cabinet | 30,880 |
| Circuit Court Clerk: | |
| Sheriff Security Service | \$ 53,082 |
| Fines and Fees Collected | <u>20,787</u> 73,869 |
| Fiscal Court | 27,000 |
| County Clerk - Delinquent Taxes | 7,936 |
| Commission On Taxes Collected | 598,821 |
| Fees Collected For Services: | |
| Auto Inspections | \$ 22,660 |
| Accident and Police Reports | 584 |
| Serving Papers | 57,183 |
| Carry Concealed Deadly Weapon Permits | 36,915 |
| Conveying Convicts | 10,904 |
| Miscellaneous | <u>4,595</u> 132,841 |
| Interest Earned | 32,504 |
| Borrowed Money: | |
| State Advancement | <u>240,000</u> |
| Gross Receipts | \$ 1,192,973 |

MADISON COUNTY
 CECIL COCHRAN, SHERIFF
 STATEMENT OF RECEIPTS, DISBURSEMENTS, AND EXCESS FEES
 Calendar Year 2000
 (Continued)

Disbursements

Operating Disbursements and Capital Outlay:

Personnel Services-

| | |
|--------------------|------------|
| Deputies' Salaries | \$ 410,045 |
| Part-Time Salaries | 24,043 |
| Other Salaries | 49,980 |
| Overtime Salaries | 22,366 |

Employee Benefits-

| | |
|--|--------|
| Employer's Share Social Security | 39,723 |
| Employer's Share Retirement | 8,791 |
| Employer's Share Hazardous Duty Retirement | 72,548 |
| Employer Paid Health Insurance | 35,573 |

Contracted Services-

| | |
|---------------------------------|--------|
| Advertising | 1,083 |
| Vehicle Maintenance and Repairs | 14,817 |

Materials and Supplies-

| | |
|-------------------------------|-------|
| Office Materials and Supplies | 7,874 |
| Uniforms | 6,157 |

Auto Expense-

| | |
|----------|--------|
| Gasoline | 26,057 |
|----------|--------|

Other Charges-

| | |
|---------------------------------------|--------|
| Dues | 1,675 |
| Postage | 2,376 |
| Bond | 990 |
| Insurance | 2,189 |
| Carry Concealed Deadly Weapon Permits | 25,040 |
| Telephone | 7,441 |
| Miscellaneous | 8,464 |

Capital Outlay-

| | |
|-------------------|--------|
| Office Equipment | 12,140 |
| Vehicles | 44,228 |
| Vehicle Equipment | 7,737 |

MADISON COUNTY
 CECIL COCHRAN, SHERIFF
 STATEMENT OF RECEIPTS, DISBURSEMENTS, AND EXCESS FEES
 Calendar Year 2000
 (Continued)

Disbursements (Continued)

Operating Disbursements and Capital Outlay: (Continued)

Debt Service:

| | |
|-------------------|-------------------|
| State Advancement | <u>\$ 240,000</u> |
|-------------------|-------------------|

| | |
|---------------------|---------------------|
| Total Disbursements | <u>\$ 1,071,337</u> |
|---------------------|---------------------|

| | |
|--------------|------------|
| Net Receipts | \$ 121,636 |
|--------------|------------|

| | |
|-------------------------|---------------|
| Less: Statutory Maximum | <u>76,250</u> |
|-------------------------|---------------|

| | |
|---|-----------|
| Excess Fees Due County for Calendar Year 2000 | \$ 45,386 |
|---|-----------|

| | |
|---|--------|
| Payments to County Treasurer - March 27, 2001 | 44,919 |
|---|--------|

| | |
|--------------|------------|
| June 5, 2001 | <u>467</u> |
|--------------|------------|

| | |
|------------------------------------|--------------------|
| Balance Due at Completion of Audit | <u><u>\$ 0</u></u> |
|------------------------------------|--------------------|

The accompanying notes are an integral part of the financial statement.

MADISON COUNTY
NOTES TO FINANCIAL STATEMENT

December 31, 2000

Note 1. Summary of Significant Accounting Policies

A. Fund Accounting

A fee official uses a fund to report on the results of operations. A fund is a separate accounting entity with a self-balancing set of accounts. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

A fee official uses a fund for fees to account for activities for which the government desires periodic determination of the excess of receipts over disbursements to facilitate management control, accountability, and compliance with laws.

B. Basis of Accounting

The financial statement has been prepared on a modified cash basis of accounting, which is a comprehensive basis of accounting other than generally accepted accounting principles. Under this basis of accounting, certain receipts and certain expenditures are recognized as a result of accrual at December 31, 2000.

The measurement focus of a fee official is upon excess fees. Remittance of excess fees is due to the County Treasurer in the subsequent year.

C. Cash and Investments

At the direction of the fiscal court, KRS 66.480 authorizes the Sheriff's office to invest in the following, including but not limited to, obligations of the United States and of its agencies and instrumentalities, obligations and contracts for future delivery or purchase of obligations backed by the full faith and credit of the United States, obligations of any corporation of the United States government, bonds or certificates of indebtedness of this state, and certificates of deposit issued by or other interest-bearing accounts of any bank or savings and loan institution which are insured by the Federal Deposit Insurance Corporation (FDIC) or which are collateralized, to the extent uninsured, by any obligation permitted by KRS 41.240(4).

Note 2. Employee Retirement System

The county officials and employees have elected to participate in the County Employees Retirement System, (CERS) pursuant to KRS 78.530 administered by the Board of Trustees of the Kentucky Retirement Systems. This is a multiple-employer public retirement system that covers all eligible full-time employees. Benefit contributions and provisions are established by statute. Nonhazardous covered employees are required to contribute 5.0 percent of their salary to the plan. The county's contribution rate for nonhazardous employees was 7.28 percent. Hazardous covered employees are required to contribute 8.0 percent of their salary to the plan. The county's contribution rate for hazardous employees was 17.55 percent.

MADISON COUNTY
NOTES TO FINANCIAL STATEMENT
December 31, 2000
(Continued)

Note 2. Employee Retirement System (Continued)

Benefits fully vest on reaching five years of service for nonhazardous employees. Aspects of benefits for nonhazardous employees include retirement after 27 years of service or age 65. Aspects of benefits for hazardous employees include retirement after 20 years of service or age 55.

Historical trend information pertaining to CERS' progress in accumulating sufficient assets to pay benefits when due is present in the Kentucky Retirement Systems' annual financial report which is a matter of public record.

Note 3. Deposits

The Sheriff maintained deposits of public funds with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC). According to KRS 66.480(1)(d) and KRS 41.240(4), the depository institution should pledge or provide sufficient collateral which, together with FDIC insurance, equals or exceeds the amount of public funds on deposit at all times. In order to be valid against the FDIC in the event of failure or insolvency of the depository institution, this pledge or provision of collateral should be evidenced by an agreement between the Sheriff and the depository institution, signed by both parties, that is (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, and (c) an official record of the depository institution. These requirements were met, and as of December 31, 2000, the Sheriff's deposits were fully insured or collateralized at a 100% level with collateral of either pledged securities held by the Sheriff's agent in the Sheriff's name, or provided surety bond which named the Sheriff as beneficiary/obligee on the bond.

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COMMENT AND RECOMMENDATION

MADISON COUNTY
CECIL COCHRAN, SHERIFF
COMMENT AND RECOMMENDATION

Calendar Year 2000

STATE LAWS AND REGULATIONS:

Bids Should Be Obtained For All Expenditures In Excess Of \$20,000

The Sheriff purchased a 2001 Chevrolet Blazer in the amount of \$23,500. KRS 424.260 states, in part, that “no Sheriff may make a contract, lease, or other agreement for materials, ... involving an expenditure of more than \$20,000 without first making newspaper advertisement for bids.” We recognize the Sheriff’s efforts with regard to competitive negotiations relative to the “state price contract;” however, as stated above, all expenditures in excess of \$20,000 require the advertisement for bids. We recommend the Sheriff advertise for bids for all expenditures in excess of \$20,000 as required by KRS 424.260.

Sheriff’s Response:

We got four written quotes on vehicle and ended up purchasing vehicle for \$1,075.00 less than the state contract bid thus saving county more money.

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REPORT ON COMPLIANCE
AND ON INTERNAL CONTROL OVER FINANCIAL
REPORTING BASED ON AN AUDIT OF THE FINANCIAL STATEMENT
PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS



EDWARD B. HATCHETT, JR.
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Report On Compliance And On Internal Control
Over Financial Reporting Based On An Audit Of The Financial
Statement Performed In Accordance With Government Auditing Standards

We have audited the Madison County Sheriff for the year ended December 31, 2000, and have issued our report thereon dated June 5, 2001. We conducted our audit in accordance with generally accepted auditing standards and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States.

Compliance

As part of obtaining reasonable assurance about whether the Madison County Sheriff's financial statement for the year ended December 31, 2000, is free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed the following instance of noncompliance that is required to be reported under Government Auditing Standards which are described in the accompanying comment and recommendation.

- Bids Should Be Obtained For All Expenditures In Excess of \$20,000.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Madison County Sheriff's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statement and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statement being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses.

Report On Compliance And On Internal Control
Over Financial Reporting Based On An Audit Of The Financial
Statement Performed In Accordance With Government Auditing Standards
(Continued)

This report is intended solely for the information and use of management and is not intended to be
and should not be used by anyone other than the specified party

Respectfully submitted,

A handwritten signature in black ink, appearing to read "Ed Hatchett", with a long horizontal flourish extending to the right.

Edward B. Hatchett, Jr.
Auditor of Public Accounts

Audit fieldwork completed -
June 5, 2001

